

INFO	LOG-00	NP-00	AID-00	ACQ-00	CIAE-00	COME-00	INL-00
	DOEE-00	DOTE-00	PERC-00	SRPP-00	DS-00	EB-00	FAAE-00
	FBIE-00	VC-00	H-00	TEDE-00	INR-00	IO-00	L-00
	VCE-00	AC-00	DCP-01	NSAE-00	OMB-00	PA-00	PM-00
	PRS-00	ACE-00	P-00	SCT-00	SP-00	IRM-00	TRSE-00
	USIE-00	ASDS-00	PMB-00	DSCC-00	PRM-00	DRL-00	G-00
	NFAT-00	SAS-00	SWCI-00	/001W			

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FM AMEMBASSY JAKARTA

TO DEPT OF HOMELAND SECURITY WASHINGTON DC IMMEDIATE

SECSTATE WASHDC IMMEDIATE 4962

INFO NSC WASHDC IMMEDIATE

SECDEF WASHDC IMMEDIATE

USCINCPAC HONOLULU HI IMMEDIATE

S E C R E T SECTION 01 OF 06 JAKARTA 001440

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NOFORN

DHS FOR SECRETARY RIDGE FROM AMBASSADOR BOYCE

E.O. 12958: DECL: 02/17/2014

TAGS: EAID, ECON, MARR, PGOV, PREL, PTER, CONS, ID

SUBJECT: DHS SECRETARY RIDGE'S VISIT TO JAKARTA

CLASSIFIED BY AMBASSADOR RALPH L. BOYCE FOR REASON

1.4 (B) AND (D).

SUMMARY AND INTRODUCTION

1. (C) YOUR VISIT BUILDS ON THE PRESIDENT'S VISIT TO BALI OCTOBER 22 AND THE ATTORNEY GENERAL'S EARLY FEBRUARY PARTICIPATION IN THE BALI MINISTERIAL MEETING ON COUNTER TERRORISM.

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2. (C) YOU COME TO INDONESIA AS IT MOVES INTO A EIGHT-MONTH ELECTION MARATHON IN WHICH 145 MILLION VOTERS WILL ELECT A

UNITED STATES DEPARTMENT OF STATE  
CLASSIFIED BY DEPT. OF STATE, L. HEDGBETH, DAS, A/ISS  
REVIEW AUTHORITY: SHARON E AHMAD  
CLASSIFICATION: CONFIDENTIAL REASON: 1.4(D)  
DECLASSIFY AFTER: 17 FEB 2014  
DATE/CASE ID: 12 MAY 2009 200706444

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NEW PRESIDENT -- FOR THE FIRST TIME BY DIRECT POPULAR VOTE --  
AND NEW NATIONAL, REGIONAL, AND LOCAL LEGISLATURES.

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OUR RELATIONS WITH INDONESIA

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INDONESIAN CONCERNS AND PERCEPTIONS OF THE UNITED STATES

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INDONESIAN SUPPORT FOR DEMOCRACY IN IRAQ

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THE PRESIDENT'S VISIT PROVIDED A UNIQUE OPPORTUNITY TO EXPLAIN OUR POLICIES AND, PERHAPS EVEN MORE IMPORTANT, HEAR THE CONCERNS OF INDONESIAN GOVERNMENT AND RELIGIOUS LEADERS.

CONSULAR ISSUES  
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6. (U) CONSULAR ISSUES PLAY A MAJOR ROLE IN OUR BILATERAL

JAKARTA 00001440 002 OF 006

D REACT NEGATIVELY TO ANY PERCEIVED DISCRIMINATION AGAINST INDONESIANS. ALTHOUGH INDONESIA IS NOT A MAJOR SOURCE FOR ILLEGAL ALIENS IN THE U.S., THE ASIAN ECONOMIC CRISIS LED TO AN INCREASE IN INDONESIAN OVERSTAYS IN THE U.S. THE CONSULAR SECTION OF THE EMBASSY PROCESSED ABOUT 41,000 NON-IMMIGRANT VISA (NIV) CASES AND ABOUT 800 IMMIGRANT VISA (IV) CASES IN FY 2003. THE NIV REFUSAL RATE IS APPROXIMATELY 35% PERCENT, BUT THE PUBLIC PERCEPTION IS THAT FEW INDONESIANS RECEIVE U.S. VISAS. WE INTERVIEW ALL NIV APPLICANTS EXCEPT DIPLOMATS, HIGH GOVERNMENT OFFICIALS, AND YOUNG CHILDREN. ABOUT 25 PERCENT OF NIV ISSUANCES REQUIRE SPECIAL SECURITY NAME CHECKS. CONSULAR OFFICERS WORK CLOSELY WITH DHS (LEGACY INS) COLLEAGUES IN SINGAPORE AND BANGKOK ON SECURITY AND IMMIGRATION PROBLEMS. THE EMBASSY VALUES THE EXCELLENT COOPERATION IT RECEIVES FROM BOTH OFFICES, PARTICULARLY FROM THE REGIONAL EX-INS ATTACHE IN SINGAPORE. REORGANIZATION FOLLOWING THE DIVISION OF FORMER INS RESPONSIBILITIES BETWEEN CPB, ICE AND CIS MEANS THAT JAKARTA CONSULAR OFFICERS WILL SOON DEAL WITH BANGKOK, RATHER THAN SINGAPORE, ON CBP AND CIS ISSUES.

7. (U) AS OF FEBRUARY 10, POST BEGAN COLLECTING BIOMETRIC FINGERPRINTS (TWO INDEX FINGERS) FROM ALL NIV APPLICANTS AGES 14-80, AS REQUIRED BY US-VISIT. WE HAVE SEEN NO NEGATIVE REACTION TO THE FINGERPRINTING, AND HAVE GOTTEN GENERALLY POSITIVE PRESS COVERAGE. UNLIKE NSEERS, PERCEIVED AS SINGLING OUT INDONESIA FOR NEGATIVE TREATMENT, THE FINGERPRINT PROGRAM APPEARS MORE ACCEPTABLE AS IT APPLIES WORLDWIDE. BECAUSE FINGERPRINTS ARE NOT YET CHECKED AGAINST

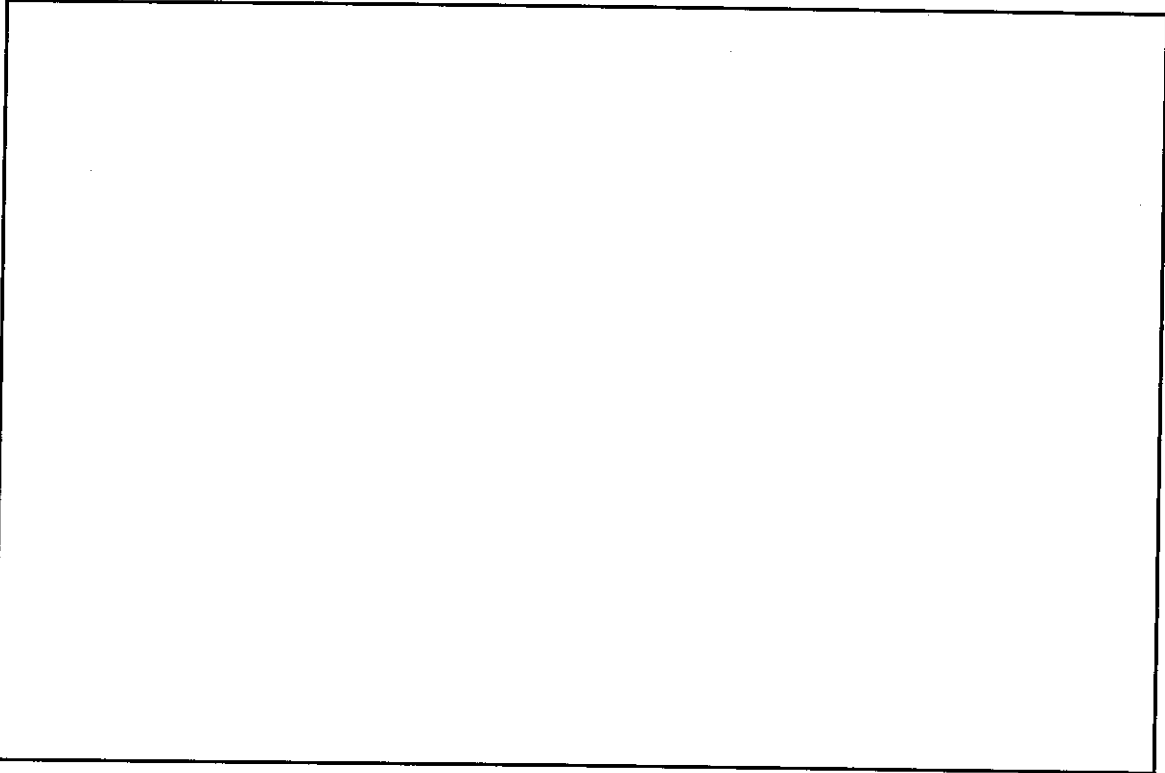
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A DATABASE IN THE U.S., TAKING THEM DOES NOT ADD SIGNIFICANT TIME TO VISA INTERVIEWS. THIS COULD CHANGE ONCE THE SYSTEM "GOES LIVE."

MANUPUTTY CASE

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WIRANTO VISA ISSUE

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9. (C) FORMER INDONESIAN ARMY CHIEF AND CURRENT GOLKAR PARTY PRESIDENTIAL HOPEFUL, GENERAL WIRANTO, WAS INDICTED BY THE UN SPECIAL CRIMES UNIT FOR HUMAN RIGHTS VIOLATIONS COMMITTED BY THE MILITARY IN EAST TIMOR IN 1999. WIRANTO'S POSSIBLE INELIGIBILITY FOR A U.S. VISA BECAME A WIDELY-REPORTED STORY HERE FOLLOWING A JANUARY 16 WASHINGTON POST ARTICLE THAT QUOTED AN UNNAMED U.S. OFFICIAL CONFIRMING THAT WE HAVE WIRANTO ON A VISA WATCH LIST.

B1

WE HAVE TOLD

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THE PRESS THAT WE DO NOT COMMENT ON ANY PERSON'S VISA ELIGIBILITY.

MARITIME AND AVIATION SECURITY

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10. (SBU) INDONESIA, THE WORLD'S LARGEST ARCHIPELAGIC

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NATION, FACES SERIOUS MARITIME SECURITY ISSUES IN ITS TERRITORIAL WATERS. THESE INCLUDE PIRACY (IN THE STRAITS OF MALACCA, THE SINGAPORE STRAITS, AND THE BANGKA STRAITS), ILLEGAL LOGGING, ILLEGAL FISHING, SMUGGLING, AND TRAFFICKING IN PERSONS. OVER 50,000 SHIPS TRANSIT THE STRAITS OF MALACCA ANNUALLY. EIGHTY-THREE OF THE 344 REPORTED PIRACY ATTACKS WORLDWIDE OCCURRED IN INDONESIAN WATERWAYS IN 2003, AN

JAKARTA 00001440 003 OF 006

ONESIA CONTINUES TO WORK WITH SINGAPORE AND MALAYSIA TO PATROL THE STRAITS OF MALACCA, INTERNAL DISCORD BETWEEN THE NINE GOI AGENCIES RESPONSIBLE FOR MARITIME SECURITY UNDERMINES FULL COOPERATION.

11. (SBU) A U.S. COAST GUARD ASSESSMENT TEAM RECOMMENDED IN JANUARY THAT INDONESIA IMPROVE COOPERATION AND COMMUNICATION BETWEEN AGENCIES AND NEIGHBORING COUNTRIES TO TACKLE MARITIME SECURITY ISSUES. A JIATF WEST MARITIME SECURITY/NARCO-TERRORISM ASSESSMENT TEAM PROPOSED IN FEBRUARY THE ESTABLISHMENT OF A COUNTER-DRUG FUSION CENTER, RUN BY THE NATIONAL NARCOTICS BOARD, TO COORDINATE COUNTER-NARCOTICS EFFORTS. JIATF WEST PLANS TO RETURN IN APRIL TO CONTINUE ITS ASSESSMENT AND, ASSUMING APPROVAL, BEGIN CONSTRUCTION OF THE FUSION CENTER BY EARLY JUNE 2004. JIACG/CT PLANS TO CONDUCT A MARITIME SECURITY GAME SCENARIO WITH INDONESIAN AGENCIES IN EARLY MARCH 2004. INDONESIA LAGS IN EFFORTS TO IMPLEMENT THE IMO'S INTERNATIONAL SHIPPING AND PORT SECURITY (ISPS) CODE BY THE JULY 1 DEADLINE. THE EMBASSY WILL CONTINUE TO WORK TO PROMOTE UNDERSTANDING OF THE ISPS CODE, AND PLANS USCG TRAINING COURSES FOR PORT MANAGERS.

12. (SBU) AVIATION SECURITY IS WEAK. INDONESIAN AIRLINES DO NOT FLY DIRECTLY TO THE U.S., ALTHOUGH CONTINENTAL/MICRONESIA AIRLINES FLIES TWICE A WEEK FROM BALI TO HAWAII VIA GUAM. TAS OFFICIALS VISIT REGULARLY TO PROVIDE TECHNICAL ASSISTANCE; OUR POLICE TRAINING INCORPORATES AVIATION SECURITY ELEMENTS.

COUNTER TERRORISM ISSUES  
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[REDACTED] MEGAWATI'S GOVERNMENT  
HUNTED DOWN, TRIED, CONVICTED, AND SENTENCED TO DEATH THE  
PRINCIPAL JI TERRORISTS WHO MURDERED OVER 200 PEOPLE IN BALI.  
SINCE THEN, POLICE HAVE CAPTURED OVER 110 TERRORISTS LINKED  
TO THE BALI BOMBING, THE AUGUST 2003 J.W. MARRIOTT BOMBING,  
AND THE JI TERROR GROUP.

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HAMBALI AND INTELLIGENCE COOPERATION  
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[REDACTED] INDONESIAN OFFICIALS  
PUBLICLY HAVE LINKED HAMBALI, AN INDONESIAN CITIZEN, TO 39  
BOMBINGS IN INDONESIA SINCE 2000, INCLUDING THE BALI AND  
MARRIOTT ATTACKS. POLICE AND PROSECUTORS SEEK WRITTEN  
TESTIMONY ADMISSIBLE IN INDONESIAN COURT TO HELP IMPLICATE,  
DETAIN, AND CONVICT, SENIOR TERRORISTS, INCLUDING ABU BAKAR  
BA'ASYIR, HIS SON AND KEY JI OPERATIVE ABDUL RAHIM, AND  
HAMBALI'S YOUNGER BROTHER RUSMAN GUNAWAN (AKA GUN GUN), WHO  
LED A JI CELL IN KARACHI, PAKISTAN, IS NOW IN INDONESIAN

JAKARTA 00001440 004 OF 006

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U.S. COUNTER TERRORISM ASSISTANCE  
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ASSISTANCE TO INDONESIAN PROSECUTORS  
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18. (C) AT LEAST 33 TERROR SUSPECTS WILL STAND TRIAL IN  
JAKARTA OVER THE COMING MONTHS, INCLUDING THOSE INVOLVED IN  
THE AUGUST 5, 2003 BOMBING OF THE J.W. MARRIOTT HOTEL.

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WE HOPE TO PROVIDE ASSISTANCE, INCLUDING EQUIPMENT (E.G.,  
COMPUTERS) AND TRAINING, TO HELP ENSURE SUCCESSFUL  
PROSECUTIONS.

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TERRORIST FINANCE  
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19.

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TIMIKA  
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20. (S) ACHIEVING JUSTICE IN THE AUGUST 2002 MURDERS OF  
AMERICAN SCHOOL TEACHERS TED BURGEON AND RICK SPIER NEAR THE

JAKARTA 00001440 005 OF 006

ORMAL MILITARY RELATIONS  
WITH INDONESIA.

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DEMOCRATIC TRANSITION/2004 ELECTIONS  
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22. (SBU) THE 2004 ELECTIONS REPRESENT A CLEAR BENCHMARK IN INDONESIA'S PROGRESS IN STRENGTHENING SECULAR DEMOCRACY, CRAFTING POLITICAL STABILITY AND REJECTING EXTREMISM. FOLLOWING THE APRIL 5 LEGISLATIVE ELECTIONS, INDONESIANS WILL DIRECTLY ELECT THEIR PRESIDENT AND VICE PRESIDENT FOR THE FIRST TIME. THE FIRST ROUND OF PRESIDENTIAL VOTING IS JULY 5. IF, AS IS HIGHLY LIKELY, NO TICKET POLLS OVER 50 PERCENT OF THE VOTE, A RUN-OFF TAKES PLACE SEPTEMBER 20. INDONESIA WILL INAUGURATE ITS PRESIDENT OCTOBER 20. THE ELECTIONS WILL COST SOME \$714 MILLION FOR THE THREE ROUNDS OF VOTING AND INVOLVE 145 MILLION VOTERS. THE U.S. IS THE LARGEST DONOR SUPPORTING THE<YQFQGLCORRUPTION) AND HER INDONESIAN DEMOCRATIC PARTY - STRUGGLE (PDI-P) IS DIPPING IN THE POLLS. SUPPORT FOR SECURITY MINISTER YUDHOYONO HAS RISEN, ALTHOUGH HE LACKS A MAJOR PARTY AFFILIATION AND HAS YET TO THROW HIS HAT INTO THE RING. OTHER CABINET MEMBERS ALSO HAVE PRESIDENTIAL ASPIRATIONS.

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LEADERSHIP IN SOUTHEAST ASIA AND THE WORLD  
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MEGAWATI

HOSTED THE OCTOBER 6-7 ASEAN SUMMIT THAT WITNESSED THE SIGNING OF THE BALI CONCORD II -- A ROAD MAP TO CLOSER ECONOMIC, SECURITY, AND CULTURAL COOPERATION. IN ADDITION TO THE REGIONAL COUNTER TERRORISM CONFERENCE ATTORNEY GENERAL ASHCROFT RECENTLY ATTENDED, THE GOI CO-CHAIRING WITH AUSTRALIA TWO OTHER LANDMARK CONFERENCES ON PEOPLE SMUGGLING, TRAFFICKING IN PERSONS, AND TRANSNATIONAL CRIME THAT BEGAN A DIALOGUE AMONG SOURCE, TRANSIT, AND DESTINATION COUNTRIES. INDONESIA WILL CHAIR THE THIRD SESSION OF THE PREPARATORY COMMITTEE (PREPCOM III) FOR THE 2005 REVIEW CONFERENCE OF THE TREATY ON THE NON-PROLIFERATION OF NUCLEAR WEAPONS (NPT). PREPCOM III WILL CONVENE IN NEW YORK IN APRIL 2004, AND INDONESIA WILL PLAY A MAJOR ROLE IN BOTH THE PROCESS AND ITS SUBSTANTIVE FINAL PRODUCT TO STRENGTHEN THE NPT.

LOOKING FORWARD TO YOUR VISIT  
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JAKARTA 00001440 006 OF 006

BY THE ATTORNEY GENERAL  
AND ADMIRAL FARGO, WILL SIGNAL OUR CONTINUED RESPECT FOR AND ENGAGEMENT WITH A KEY ALLY IN THE FIGHT AGAINST TERROR. THE CUMULATIVE EFFECT FOR OUR BILATERAL AND REGIONAL COUNTER-TERROR EFFORTS WILL LAY THE GROUNDWORK FOR CONTINUED PROGRESS THROUGHOUT INDONESIA'S FRENETIC ELECTION SEASON. WE LOOK FORWARD TO A GREAT VISIT.  
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